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CABINET DECISION

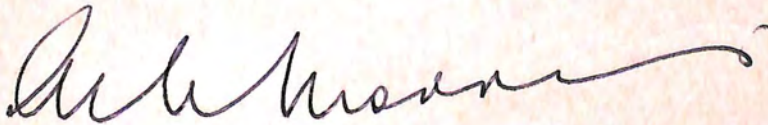
No. 4867
No.

Submission No.: 4162

Title: AUSTRALIAN BICENTENNIAL AUTHORITY NORTHERN
TERRITORY COMMEMORATIVE PROGRAMME -
HERMANNSBURG RESTORATION PROJECT

Cabinet approved -

- (a) "The Restoration of the Historic Hermannsburg Mission Settlement" as an Australian Bicentennial/Northern Territory commemorative project for submission to the Commonwealth Government; and
- (b) allocation of a total of \$500,000 to the project from the balance of Commemorative Programme funds.



A. G. MORRIS
Secretary to Cabinet.

14 October 1986

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SUBMISSION No: **4162**

FOR CABINET

<p>Title:</p> <p>Minister</p> <p>Purpose:</p> <p>Relation to existing policy:</p> <p>Timing/ legislative priority:</p> <p>Announcement of decision, tabling, etc:</p> <p>Action required before announcement:</p> <p>Staffing implications, numbers and costs, etc:</p> <p>Total cost:</p>	<p>Australian Bicentennial Authority, Northern Territory Commemorative Programme. Hermannsburg Restoration Project.</p> <p>Chief Minister</p> <p>To seek Cabinet approval to include the Hermannsburg Restoration Project in the Northern Territory Bicentennial Commemorative Programme.</p> <p>The recommendations are broadly consistent with N.T. conservation policy and with joint Commonwealth/N.T. funding arrangements for the Commemorative Programme.</p> <p>Commencement should be as early as possible to ensure completion during 1988.</p> <p>A joint announcement would be appropriate upon receipt of Commonwealth approval.</p> <p>Commonwealth agreement to the proposal.</p> <p>No staffing implications for the N.T. Public Service. Some Aboriginal employment will be generated at Hermannsburg.</p> <p>\$500,000, comprising Northern Territory funding of \$250,000 and matching Commonwealth contributions on a dollar for dollar basis.</p>
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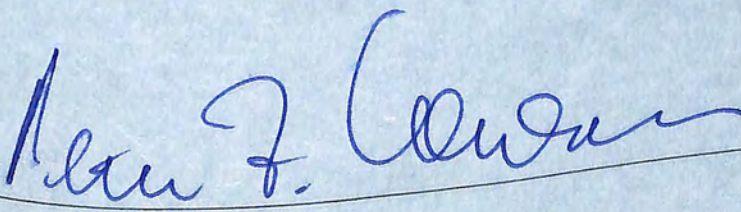
Department/Authority LAW

COMMENT ON CABINET SUBMISSION No.

TITLE: AUSTRALIAN BICENTENNIAL AUTHORITY, NORTHERN TERRITORY
..... COMMEMORATIVE PROGRAMME. HERMANNSBURG RESTORATION
..... PROJECT.

COMMENTS:

There appear to be no constitutional or legal barriers to the proposal.



SIGNED: PETER CONRAN
DESIGNATION: DIRECTOR, EXECUTIVE AND POLICY UNIT
DATE: 10 September 1986

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Department/Authority.....NORTHERN TERRITORY TREASURY.....

COMMENT ON CABINET SUBMISSION No.

TITLE: AUSTRALIAN BICENTENNIAL AUTHORITY, NORTHERN TERRITORY
..... COMMEMORATIVE PROGRAMME - HERMANNSBURG RESTORATION PROJECT.
.....
.....

COMMENTS:

Treasury has no objection to the proposed on the basis that any additional funding for ongoing maintenance costs are absorbed by the proposed tourist development program and funded by the National Trust.



SIGNED: R C MADDEN

DESIGNATION: UNDER TREASURER

DATE: 19 September 1986

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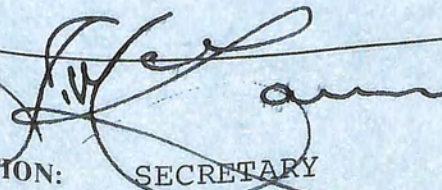
Department/~~Authority~~ COMMUNITY DEVELOPMENT

COMMENT ON CABINET SUBMISSION No.

TITLE: HERMANSBURG RESTORATION PROJECT

COMMENTS:

The Cabinet Submission is supported.

SIGNED: 
DESIGNATION: SECRETARY

for ALLAN SCOTT

DATE: 16 SEPTEMBER 1986

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Department/Authority CONSERVATION COMMISSION OF THE NORTHERN TERRITORY

COMMENT ON CABINET SUBMISSION No.

TITLE: AUSTRALIAN BICENTENNIAL AUTHORITY, NORTHERN TERRITORY
PROGRAMME - HERMANNBERG RESTORATION PROJECT

COMMENTS:

The Conservation Commission supports in principle the proposal to restore elements of Hermannsberg township and its presentation to the public as a tourist attraction, subject to satisfactory resolution of long term funding for maintenance of the restored sites.

Anthony Thomas

SIGNED: W. A. Thomas
DESIGNATION: Director of Conservation
DATE: 26.9.86

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AUSTRALIAN BICENTENNIAL NORTHERN TERRITORY COMMEMORATIVE PROGRAMME - HERMANNSBURG RESTORATION PROJECT

THE ISSUES

1. To seek Cabinet approval for the Northern Territory Council of the Australian Bicentennial Authority recommendation that the proposed project:

"The Restoration of the Historic Hermannsburg Mission Settlement"

be included in the Commonwealth/Northern Territory Commemorative Programme.

BACKGROUND

2. The Northern Territory Commemorative Programme is funded by the Commonwealth and the Northern Territory Government on a dollar for dollar basis. So far only three projects, which total \$1.121M of the overall \$4M for Commemorative Programme funding, have received government approval under the Commemorative Programme. They are -

Aboriginal Pharmacopoeia	Dept. of Health	\$466,000
Arltunga Restoration	Cons. Commission	\$445,000
Victoria Settlement, Port Essington	Cons. Commission	\$210,000

3. The Northern Territory Council of the Australian Bicentennial Authority is considering further projects which will fully utilise the uncommitted amount of \$2.879M for progressive recommendation to Cabinet.

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4. Cabinet, by decision number 4564 of 2 April 1986, noted the status of obtaining Australian Bicentennial Authority (ABA) funds for the Hermannsburg Historic Village project. Cabinet also agreed that the program be further developed in consultation with the Northern Territory Council of the ABA.
5. The Hermannsburg mission settlement represents an unique example of mission contact and influence on Aboriginal life in Australia from 1877. Its national importance as a historic site is reflected by its listing in the Register of the National Estate and its classification by the Northern Territory Branch of the National Trust of Australia.
6. The Ntaria Land Trust and Council, the owners and managers of the Hermannsburg settlement, are aware of its value and significance as part of their own cultural heritage. It is also recognised that the restoration of Hermannsburg will provide the basis for tourist development. Hermannsburg will provide employment and training opportunities and will help to ensure future maintenance of the buildings.
7. In August 1983, the Ntaria Council sought ABA funding of \$1.5M to restore and display the historic buildings at Hermannsburg. The overall programme goes well beyond restoration and preservation proposals. It includes the development of a significant tourist attraction to be run as a commercial enterprise.
8. It is unlikely that the commercial aspects of the project would meet ABA funding criteria. Consequently, a \$500,000 core Bicentennial restoration programme has been identified within the overall proposal.

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9. A \$1M National Trust appeal is also being launched. It will support the overall programme and allow commercial/tourist exploitation of Hermannsburg.

CONSIDERATION OF THE ISSUES

10. In April 1986, a \$500,000 project application was forwarded to the ABA for consideration under the wholly Commonwealth funded National Aboriginal and Torres Strait Islander Bicentennial Programme. Funding from this source now seems unlikely.

11. The Northern Territory Council of the ABA, following consultation with the Department of Community Development, recommends that the project be considered for joint Commonwealth/Northern Territory funding within the Northern Territory Commemorative Programme.

12. The aims of the project are to -

- restore 7 historic structures according to approved conservation plans;
- remove two recent structures from the historic site; and
- interpret the historic structures and history of the settlement through a series of displays in the restored structures.

A description of the project is at attachment "A".

13. The Department of Community Development, as project sponsors, would undertake the financial administration and supervision of the project.

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OPTIONS

14. The options are:

- 1) Approve the project.
- 2) Defer consideration pending a Commonwealth decision under the Aboriginal and Torres Strait Islander programme.
- 3) Reject the project.

Option one is the preferred option.

PUBLIC IMPACT OF THE RECOMMENDATIONS

15. Support for the project can be expected to be well received and will assist in the National Trust's fund raising appeal to complement the core project.

FINANCIAL CONSIDERATIONS

16. The application is for a total of \$500,000 to be spread over 1986/87 and 1987/88 financial years. Joint Commonwealth/N.T. funding for commemorative programme projects has been established on a dollar for dollar basis. Any ongoing maintenance costs would be absorbed within the overall tourist development programme proposals.

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EMPLOYMENT AND STAFF CONSIDERATIONS

17. No staff positions will be required within the N.T. Public Service. Substantial employment and training opportunities will be available for members of the local Hermannsburg community. The project upon completion should support a number of continuing positions at Hermannsburg.

COMMONWEALTH STATE AND LOCAL GOVERNMENT RELATIONS

18. The project falls within the Commemorative Programme guidelines and should be accepted by the Commonwealth Government.

CO-ORDINATION AND CONSULTATION

19. The Northern Territory Council of the ABA has recommended the programme for Government approval. The Department of Community Development, as project sponsor, has been consulted. The National Trust of Australia (N.T.), the Heritage Commission and the Northern Territory Tourist Commission have also been consulted and support the project.

LEGISLATION

20. Nil

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PUBLICITY

21. A joint Commonwealth/N.T. press statement would be appropriate following receipt of Commonwealth approvals.

TIMING

22. An early decision would facilitate completion of the project within the Bicentenary year.


RECOMMENDATION

24. It is recommended that Cabinet approve:

- 1) "The Restoration of the Historic Hermannsburg Mission Settlement" as an Australian Bicentennial/Northern Territory commemorative project for submission to the Commonwealth Government.
- 2) Allocation of a total of \$500,000 to the project from the balance of Commemorative Programme funds.

Date:

14-10-86


.....
STEVE HATTON

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ATTACHMENT 'A'

SUBMISSION TO AUSTRALIAN BICENTENNIAL AUTHORITY COMMEMORATIVE PROGRAM

PROJECT TITLE The restoration of the historic Hermannsburg Mission Settlement

PROPONENT Ntaria Land Trust and Ntaria Council

PROJECT SUMMARY This project will restore and interpret the major historic structures at Hermannsburg Mission Settlement in central Australia (see Map 1 for location). The project will cost a total of \$500,000 during the period 1986-88. These costs are to be shared on an equal basis between the Commonwealth and Northern Territory Governments.

PROJECT OBJECTIVES The objectives of the project are

- to restore 7 historic structures according to conservation plans prepared to ICOMOS guidelines
- to remove 2 recent structures from the historic site
- to interpret the historic structures and history of the Settlement through a series of displays in the restored structures.

SIGNIFICANCE The Hermannsburg Mission Settlement represents a unique and fairly well-preserved example of missionary contact

and influence on Aboriginal life in Australia commencing in 1877. The historic site is of national importance and its conservation and presentation to the public a national responsibility. The historic site is listed in the Register of the National Estate compiled by the Australian Heritage Commission, and is classified by the National Trust of Australia (Northern Territory).

The Ntaria Land Trust and Council, owners and managers of the Hermannsburg Mission Settlement, are aware of its value and significance as part of their own cultural heritage. They are also very much aware of the potential to conserve and manage this asset for the benefit of themselves and all Australians.

There is increasing tourism at Hermannsburg and the owners recognize the potential of developing the historic site into a viable enterprise that will create long-term employment and training opportunities for their people within their own land. The basis of any such enterprise is the careful restoration of the historic structures.

PROJECT APPLICABILITY TO BICENTENNIAL COMMEMORATIVE PROGRAM'S
GUIDELINES AND CONDITIONS

GUIDELINES

1. Generator of Employment

The project will supply full-time employment for a period of 21 months for:

- Conservation architect (0.75)
- Tradesman/Vocational trainer (1)
- Aboriginal trainees (4)
- Admin/liaison officer (1)
- Interpretation officer (0.75)

In addition to this direct employment during the course of the project, there will be long-term employment benefits derived from the training provided.

2. The project will be complemented by more extensive works which are planned at Hermannsburg by the National Trust (Northern Territory) and Ntaria Land Trust. Additional structures will be restored, the main garage removed from the vicinity of the historic site, and a number of tourist facilities developed.

Groundwork for this project has been supported by National Estate Grants in 1981/82 and 1984/85 for a total of \$28,500. These grants were used to complete documentation and conservation plans, which are the basis of the restoration works to be undertaken in this project. An additional \$12,500 was expended by the Department of Community Development during 1985/86 on emergency conservation work.

CONDITIONS

1. The project
 - (a) will restore and interpret 7 structures to ensure their continued existence
 - (b) will preserve the physical evidence of an important phase in Australia's development, of continuous contact between Aborigines and Europeans in a permanent settlement
 - (c) will be fully completed by July 1988, if work is commenced before the end of 1986
 - (d) will be open for visitation by both residents and tourists
 - (e) will recognize the sensitivities of all cultural and racial groups, as the management of the site remains under the control of the owners, Ntaria Land Trust.
2. Commonwealth/Northern Territory will share the costs of the project with the Commonwealth's contribution not exceeding the NT's contribution.
3. Commonwealth's contribution will be applied to restoration works, which are not recurrent expenditure.
4. The project will be subject to Commonwealth agreement. The project has already received support from the Australian Heritage Commission.

5. The Northern Territory's Department of Community Development will undertake to ensure that annual programs of proposed expenditure are submitted to the Commonwealth and approved by the appropriate Commonwealth and NT Ministers, and that audited statements of expenditure in a form approved by the Commonwealth Minister for Finance are provided annually and at the completion of the project.

6. Prominent notice will be displayed on site and in all publicity/interpretation materials of the Commonwealth's contribution and that the project is a Bicentennial project.

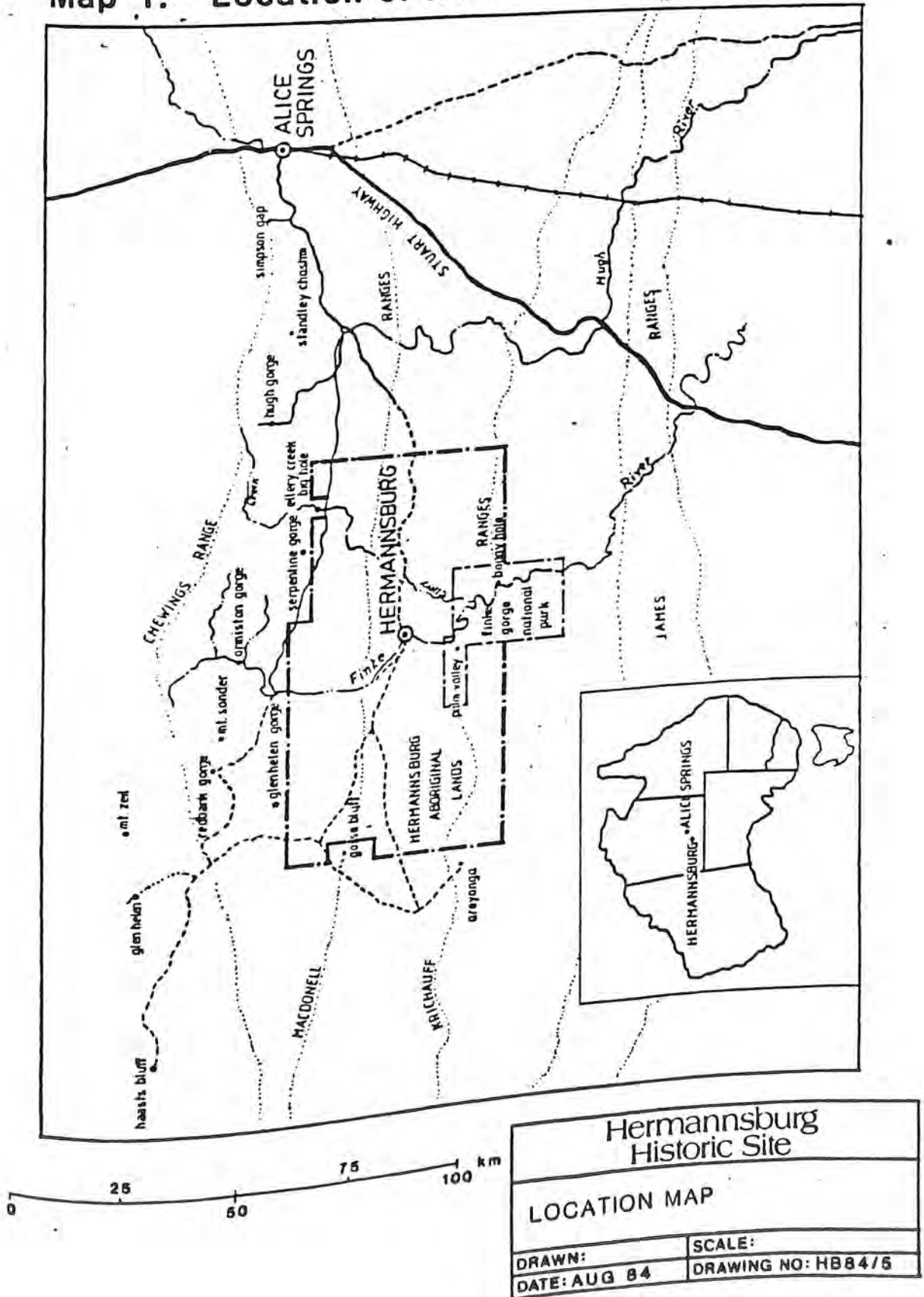
ESTIMATED BUDGET

	<u>1986/87</u>	<u>1987/88</u>	<u>TOTAL</u>
<u>SALARIES</u> (including allowances, taxes)			
Conservation architect (.75)	24,750	33,000	57,750
Tradesman/voc. trainer (1)	26,400	35,200	61,600
Trainee tradesmen (4)	49,500	66,000	115,000
Admin/liaison officer (1)	20,625	27,500	48,125
Interpreter (0.75)	20,525	27,500	48,025
 SUBTOTAL	 \$141,800	 \$189,200	 \$331,000
 Materials and freight	 46,000	 50,000	 96,000
Travel	12,000	16,000	28,000
Administrative costs	20,000	25,000	45,000
 TOTALS	 \$219,800	 \$280,200	 \$500,000

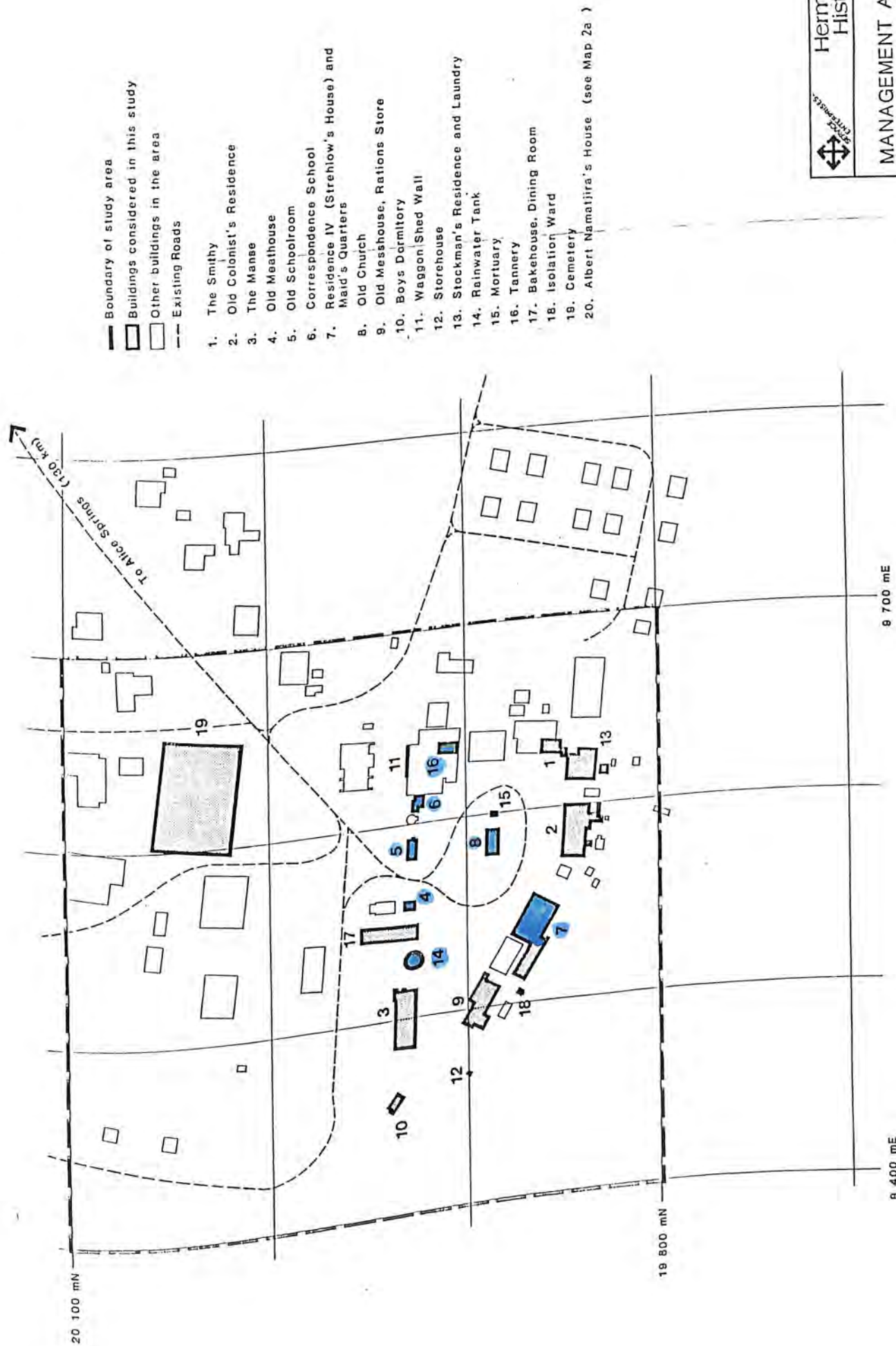
WORKS SCHEDULE

<u>Structure</u>	<u>Restoration</u>	<u>Interpretation</u>
OCT 1986		
1. Pamphlet, on site signs		17,500
2. Remove steel building	7,500	
3. Old Church, with display	75,000	10,000
4. School House, with display	40,000	11,000
5. Correspondence School, with orientation centre	20,000	10,000
6. Old Meat House, with display	30,000	5,000
JULY 1987		
7. 2 Rainwater Tanks	4,000	1,000
8. Tannery, with display	89,000	20,000
9. Strehlow's House, with display and furnishings	100,000	50,000
10. Remove single men's quarters from site	10,000	
TOTALS	\$375,500	\$124,500

Map 1. Location of Hermannsburg



Map 2. Management Area



- Boundary of study area
- ▨ Buildings considered in this study
- Other buildings in the area
- - Existing Roads

1. The Smithy
2. Old Colonist's Residence
3. The Manse
4. Old Meathouse
5. Old Schoolroom
6. Correspondence School
7. Residence IV (Strehlow's House) and Maid's Quarters
8. Old Church
9. Old Messhouse, Rations Store
10. Boys Dormitory
11. Waggon Shed Wall
12. Storehouse
13. Stockman's Residence and Laundry
14. Rainwater Tank
15. Mortuary
16. Tannery
17. Bakehouse, Dining Room
18. Isolation Ward
19. Cemetery
20. Albert Namatjira's House (see Map 2a)



Hermannsburg
Historic Site

MANAGEMENT AREA

DRAWN:	SCALE: 1:2700
DATE: AUG 84	DRAWING NO: HB84/3